

Kiev Can Save Donbass By Ditching Crimea

By [Vladimir Frolov](#)

May 24, 2015



The West has now engaged Moscow in a delicate diplomatic dance to reach a lasting political settlement in Ukraine.

The key is the right sequence of steps under the Minsk agreements to hold local elections in the separatist areas and negotiate their status within Ukraine, while providing Moscow with enough political cover to relinquish control over Ukraine's border.

Russia's strategy is to turn the Minsk agreements into the Dayton Accords by forcing upon Kiev a constitution written in Moscow that would federalize Ukraine to the point of being dysfunctional. This is the essence of the constitutional changes the separatists sent to Kiev on May 12.

Moscow wants Kiev first to grant a special status to the separatists with maximum autonomy within Ukraine and then allow them to hold an election under their own rules, with no Ukrainian political parties running. Another key demand is to enshrine a "non-aligned

status" in Ukraine's new constitution.

Kiev puts the Minsk II sequence in reverse — ending Russian military support for the separatists, OSCE monitoring of the Russian-Ukrainian border, free local elections in Donetsk and Luhansk under the Ukrainian law and devolution of power to the new authorities under the decentralization provisions of the new Ukrainian constitution. This reading is backed by Washington, as U.S. Assistant Secretary of State Victoria Nuland made clear in Moscow.

Berlin and Paris support Kiev but are also concerned this could lead to a prolonged stalemate and a frozen conflict — a scenario, they suspect, welcomed by a Moscow that is waiting for Ukraine's economic collapse to produce a government which would return Kiev to Russian control.

The solution seems to be to hold Ukraine's local elections, scheduled for Oct. 25, in the separatist territories with all Ukrainian and local political forces participating under the OSCE election monitoring. The bet is that the "Oppositionist Bloc" led by former Yanukovich Chief of Staff Sergei Levochkin would win the election in the Donetsk and Luhansk regions, an outcome acceptable to Kiev and Moscow and restoring Ukraine's sovereignty.

The Kremlin is still livid. If it is to trade its failing Donbass venture, it wants something else in the equation — recognition of Russian claims to Crimea.

Here's where Washington comes in — it could persuade Kiev to trade Crimea for the Donbass and Russia's reconstruction aid. It's a small price to pay for peace.

Vladimir Frolov is president of LEFF Group, a government relations and PR company.

The views expressed in opinion pieces do not necessarily reflect the position of The Moscow Times.

Original url:

<https://www.themoscowtimes.com/2015/05/24/kyiv-can-save-donbass-by-ditching-crimea-a46801>